



THE COMMONWEALTH OF MASSACHUSETTS  
EXECUTIVE OFFICE OF LABOR AND WORKFORCE DEVELOPMENT  
DEPARTMENT OF INDUSTRIAL ACCIDENTS

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SHERI BOWLES, JD  
INTERIM DIRECTOR

**CIRCULAR LETTER NO. 354**

**TO: All Interested Persons**

**FROM: Sheri Bowles, Interim Director**

**RE: Cost of Living Adjustments (COLA) Payment and Reimbursement Schedules & Requests; Maximum and Minimum Weekly Compensation Rates; Attorneys' Fee Schedule.**

**DATE: October 9, 2019 (Effective October 1, 2019)**

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**This Circular Letter should be used to determine all of the following:**

- (a) The maximum weekly benefits payable under M.G.L. c. 152;
- (b) The minimum compensation rates payable under §34 and §34A;
- (c) The proper amounts of adjustments to compensation required under §34B and §35F for injuries occurring before December 24, 1991;
- (d) The proper amounts of adjustments to compensation required under §34B and §35F for injuries occurring on or after December 24, 1991;
- (e) The reimbursement amount payable to insurers for COLAs paid on permanent and total or survivors' benefits for injuries occurring **on or before** October 1, 1986;
- (f) The reimbursement amount payable to insurers for COLAs paid on permanent and total or survivors' benefits for injuries occurring **subsequent to** October 1, 1986 but **before** December 24, 1991; and
- (g) Attorneys' fee schedule for claims involving injuries occurring on or after December 24, 1991.

The average weekly wage in the Commonwealth (SAWW) effective October 1, 2019 as determined under M.G.L. c. 151A, §29(2) and promulgated by the Director of Unemployment Assistance, is **\$1,431.66** [Please consult Table III]. An illustration of the application of this newly established SAWW on weekly benefit rates for claims involving injuries occurring on or after October 1, 2019 is as follows:

The weekly compensation rate for temporary and total disability benefits under §34 shall equal sixty percent of the employee's average weekly wage before the injury, but no more than a maximum weekly compensation rate equal to **\$1,431.66** (one hundred percent of the present SAWW), unless the average weekly wage of the employee is less than the minimum weekly compensation rate of **\$286.33** (twenty percent of the present SAWW), in which case said weekly compensation shall equal the employee's average weekly wage. The weekly compensation rate for permanent and total disability benefits under §34A shall equal two-thirds (66.67%) of the employee's average weekly wage before the injury, but not more than the maximum weekly compensation rate of **\$1,431.66** nor less than the minimum weekly compensation rate of **\$286.33**.

**[Recipients of total disability benefits under §34 and §34A for claims involving injuries occurring before October 1, 2019 should consult Table I of this Circular Letter and previous Circular Letters setting forth the requirements of M.G.L. c. 152 and 452 CMR 3.06.]**

To calculate the adjustment under §34B\* multiply the claimant's unadjusted weekly compensation by the **ADJUSTED MULTIPLIER FOR TOTAL COMP** [the amount in the fifth column of Table I (see attached) for injuries occurring before December 24, 1991 or the amount in the eighth column for injuries occurring on or after December 24, 1991] in the attached table for the claimant's year of injury. **For the purpose of calculating adjustments or reimbursements, the year of injury begins on October 1st and ends on September 30th of each year.** To be eligible for a COLA under §31 or §34A the date of injury must have occurred at least **two** years prior to this review date (October 1, 2018).

COLAs for persons receiving partial benefits under §35 are payable **only** to those employees with an injury date on or after January 1, 1986 but before December 24, 1991 whose injury occurred at least **three** years prior to this review date. To calculate the adjustment under §35F\* multiply the claimant's unadjusted weekly compensation by the **ADJUSTED MULTIPLIER FOR PARTIAL COMPENSATION** (the amount in the tenth column in the attached Table I) for the claimant's year of injury.

Insurers are entitled to quarterly reimbursements from the Workers' Compensation Trust Fund (WCTF) for certain supplemental benefits (cost-of-living adjustments). When supplemental benefits are paid to permanently and totally disabled recipients or survivors under §34A or §31 as outlined above, complete reimbursement is made where the injury occurred on or before October 1, 1986 using column five of Table I. If the injury occurred after that date, the amount reimbursable can be calculated by using the **REIMBURSEMENT FACTOR** (the amount in the eleventh column of Table I). For injuries occurring on or after December 24, 1991, there is no reimbursement from the WCTF for COLA adjustments made under §34B. Furthermore, there are no reimbursements from the Workers' Compensation Trust Fund for COLA adjustments under §35F for any claim involving the payment of temporary, partial disability benefits under §35.

To apply for reimbursements under §34B(c) for cost-of-living adjustments as calculated above, please complete the attached forms, and forward them to the address given below.

Calculation of COLA Multipliers and Reimbursement Factors

Table 1 - 10-1-2019

Year	Statewide Average Weekly Wage (SAWW)	Annual SAWW Change	Capped Change, Pre 12/24/91	Section 34B Multiplier Pre 12/24/91 Reimbursement Factor Pre 10/2/86	Annual CPI Change	Capped Change, Post 12/23/91	Section 34B Multiplier Post 12/23/91	Section 35F Capped Change	Section 35F Multiplier	Section 34B Reimbursement Factor Post 10/1/86
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
1938	\$25.63	1.0336	1.0336	49.4336	---	---	---	---	---	---
1939	\$26.49	0.9970	0.9970	47.8288	---	---	---	---	---	---
1940	\$26.41	1.1356	1.1000	47.9737	---	---	---	---	---	---
1941	\$29.99	1.1834	1.1000	43.6124	---	---	---	---	---	---
1942	\$35.49	1.1074	1.1000	39.6476	---	---	---	---	---	---
1943	\$39.30	1.0422	1.0422	36.0433	---	---	---	---	---	---
1944	\$40.96	1.0249	1.0249	34.5825	---	---	---	---	---	---
1945	\$41.98	1.0543	1.0543	33.7422	---	---	---	---	---	---
1946	\$44.26	1.0888	1.0888	32.0041	---	---	---	---	---	---
1947	\$48.19	1.0770	1.0770	29.3942	---	---	---	---	---	---
1948	\$51.90	1.0150	1.0150	27.2929	---	---	---	---	---	---
1949	\$52.68	1.0581	1.0581	26.8888	---	---	---	---	---	---
1950	\$55.74	1.0797	1.0797	25.4127	---	---	---	---	---	---
1951	\$60.18	1.0419	1.0419	23.5377	---	---	---	---	---	---
1952	\$62.70	1.0470	1.0470	22.5917	---	---	---	---	---	---
1953	\$65.65	1.0296	1.0296	21.5766	---	---	---	---	---	---
1954	\$67.59	1.0468	1.0468	20.9573	---	---	---	---	---	---
1955	\$70.75	1.0540	1.0540	20.0212	---	---	---	---	---	---
1956	\$74.57	1.0426	1.0426	18.9956	---	---	---	---	---	---
1957	\$77.75	1.0368	1.0368	18.2186	---	---	---	---	---	---
1958	\$80.61	1.0515	1.0515	17.5723	---	---	---	---	---	---
1959	\$84.76	1.0316	1.0316	16.7119	---	---	---	---	---	---
1960	\$87.44	1.0327	1.0327	16.1998	---	---	---	---	---	---
1961	\$90.30	1.0384	1.0384	15.6867	---	---	---	---	---	---
1962	\$93.77	1.0309	1.0309	15.1061	---	---	---	---	---	---
1963	\$96.67	1.0484	1.0484	14.6530	---	---	---	---	---	---
1964	\$101.35	1.0339	1.0339	13.9763	---	---	---	---	---	---
1965	\$104.79	1.0448	1.0448	13.5176	---	---	---	---	---	---
1966	\$109.48	1.0435	1.0435	12.9385	---	---	---	---	---	---
1967	\$114.24	1.0599	1.0599	12.3994	---	---	---	---	---	---
1968	\$121.08	1.0772	1.0772	11.6989	---	---	---	---	---	---
1969	\$130.43	1.0045	1.0045	10.8603	---	---	---	---	---	---
1970	\$131.02	1.0638	1.0638	10.8113	---	---	---	---	---	---
1971	\$139.38	1.0736	1.0736	10.1629	---	---	---	---	---	---
1972	\$149.64	1.0396	1.0396	9.4660	---	---	---	---	---	---
1973	\$155.57	1.0529	1.0529	9.1053	---	---	---	---	---	---
1974	\$163.80	1.0670	1.0670	8.6477	---	---	---	---	---	---
1975	\$174.78	1.0691	1.0691	8.1045	---	---	---	---	---	---
1976	\$186.85	1.0667	1.0667	7.5809	---	---	---	---	---	---
1977	\$199.31	1.0605	1.0605	7.1070	---	---	---	---	---	---
1978	\$211.37	1.0754	1.0754	6.7015	---	---	---	---	---	---
1979	\$227.31	1.0799	1.0799	6.2316	---	---	---	---	---	---
1980	\$245.48	1.0996	1.0996	5.7703	---	---	---	---	---	---
1981	\$269.93	1.1034	1.1000	5.2477	---	---	---	---	---	---
1982	\$297.85	1.0753	1.0753	4.7706	---	---	---	---	---	---
1983	\$320.29	1.0648	1.0648	4.4363	---	---	---	---	---	---
1984	\$341.06	1.0570	1.0570	4.1662	---	---	---	---	---	---
1985	\$360.50	1.0640	1.0640	3.9416	---	---	---	1.0500	3.3005	0.6411
1986	\$383.57	1.0715	1.0715	3.7044	---	---	---	1.0500	3.1433	0.5612
1987	\$411.00	1.0808	1.0808	3.4573	---	---	---	1.0500	2.9936	0.4636
1988	\$444.20	1.0681	1.0681	3.1988	---	---	---	1.0500	2.8511	0.3477
1989	\$474.47	1.0339	1.0339	2.9947	---	---	---	1.0339	2.7153	0.2795
1990	\$490.57	1.0509	1.0509	2.8965	---	---	---	1.0500	2.6262	0.2703
1991	\$515.52	1.0539	1.0539	2.7563	1.0370	1.0370	1.7057	1.0500	2.5012	0.2551
1992	\$543.30	1.0417	1.0417	1.0240	1.0240	1.0240	1.6448	1.0500	2.3664	0.2448
1993	\$565.94	1.0348	1.0348	1.0280	1.0280	1.0280	1.6062	1.0348	2.2316	0.2348
1994	\$585.66	1.0314	1.0314	1.0240	1.0240	1.0240	1.5625	1.0314	2.1016	0.2248
1995	\$604.03	1.0447	1.0447	1.0270	1.0270	1.0270	1.5258	1.0447	1.9716	0.2147
1996	\$631.03	1.0547	1.0547	1.0230	1.0230	1.0230	1.4858	1.0500	1.8416	0.2047
1997	\$665.55	1.0516	1.0516	1.0160	1.0160	1.0160	1.4523	1.0500	1.7116	0.1947
1998	\$699.91	1.0711	1.0711	1.0210	1.0210	1.0210	1.4295	1.0500	1.5816	0.1847
1999	\$749.69	1.1083	1.1000	1.0206	1.0206	1.0206	1.4001	1.0500	1.4516	0.1747
2000	\$830.89	1.0723	1.0723	1.0340	1.0340	1.0340	1.3718	1.0500	1.3216	0.1647
2001	\$890.94	0.9906	0.9906	1.0280	0.9906	1.3267	0.9906	1.0500	1.1916	0.1547
2002	\$882.57	1.0021	1.0021	1.0210	1.0021	1.3393	1.0021	1.0500	1.0616	0.1447
2003	\$884.46	1.0388	1.0388	1.0282	1.0282	1.3364	1.0388	1.0500	0.9316	0.1347
2004	\$918.78	1.0433	1.0433	1.0346	1.0346	1.2998	1.0433	1.0500	0.8016	0.1247
2005	\$958.58	1.0437	1.0437	1.0365	1.0365	1.2563	1.0437	1.0500	0.6716	0.1147
2006	\$1,000.43	1.0431	1.0431	1.0361	1.0361	1.2121	1.0431	1.0500	0.5416	0.1047
2007	\$1,043.54	1.0477	1.0477	1.0256	1.0256	1.1698	1.0477	1.0500	0.4116	0.0947
2008	\$1,093.27	1.0013	1.0013	1.0399	1.0013	1.1406	1.0013	1.0500	0.2816	0.0847
2009	\$1,094.70	0.9939	0.9939	1.0002	0.9939	1.1391	0.9939	1.0500	0.1516	0.0747
2010	\$1,088.06	1.0439	1.0439	1.0197	1.0197	1.1460	1.0439	1.0500	0.0216	0.0647
2011	\$1,135.82	1.0328	1.0328	1.0305	1.0305	1.1239	1.0328	1.0500	0.0016	0.0547
2012	\$1,173.06	1.0070	1.0070	1.0195	1.0070	1.0907	1.0070	1.0500	0.0016	0.0447
2013	\$1,181.28	1.0285	1.0285	1.0136	1.0136	1.0831	1.0285	1.0500	0.0016	0.0347
2014	\$1,214.99	1.0341	1.0341	1.0138	1.0138	1.0685	1.0341	1.0500	0.0016	0.0247
2015	\$1,256.47	1.0281	1.0281	0.9971	0.9971	1.0541	1.0281	1.0500	0.0016	0.0147
2016	\$1,291.74	1.0359	1.0359	1.0252	1.0252	1.0571	1.0359	1.0500	0.0016	0.0047
2017	\$1,338.05	1.0339	1.0339	1.0159	1.0159	1.0311	1.0339	1.0500	0.0016	0.0047
2018	\$1,383.41	1.0349	1.0349	1.0150	1.0150	1.0150	1.0349	1.0500	0.0016	0.0047
2019	\$1,431.66	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	0.0016	0.0047

Use Northeast Region CPI  
 Use % diff between next and current yr SAWW  
 Use % diff between current CPI and prev CPI

Notes:

- (2) Provided by the Massachusetts Division of Unemployment Assistance.
- (3) (2) Year X+1 / (2) Year X
- (4) (3), subject to a maximum of 10%.

- (5) Cumulative product of (4)
- (6) Provided by Bureau of Labor Statistics.
- (7) Minimum of (4) and (6).
- (8) Cumulative product of (7).

- (9) (3) subject to a maximum of 5%.
- (10) Cumulative product of (9)
- (11) (5) - (10)

**Table II**

**TABLE OF ATTORNEYS' FEES**

**(NOTE: These new rates apply only to cases involving injuries occurring on or after 12/24/91.)**

Pursuant to M.G.L. c. 152 § 13A(10), the dollar amounts specified for attorney's fees in section 13A, subsections 1 through 6 are changed effective 10/1/2019 in accordance with §34B(a) as follows:

<u>SECTION 13A SUBSECTIONS</u>	<u>DOLLAR AMOUNT SPECIFIED</u>	<u>CHANGED TO</u>
(1)	\$700.00	\$1,193.96
	\$350.00	\$ 596.98
(2)	\$1,000.00	\$1,705.66
	\$500.00	\$ 852.83
(3)	\$500.00	\$ 852.83
	\$250.00	\$ 426.41
(4)	\$700.00	\$1,193.96
	\$350.00	\$ 596.98
(5)	\$3,500.00	\$5,969.79
(6)	\$1,000.00	\$1,705.66

**Table III**

**Department of Industrial Accidents  
Calculation of Weekly Benefits**

- (1) 2019 Statewide Average Weekly Wage: \$1,431.66
- (2) Section 34 -Temporary and Total Disability Benefits
  - (a) Rate 60.00%
  - (b) Maximum \$1,431.66
  - (c) Minimum \$ 286.33
- (3) Section 34A - Permanent and Total Disability Benefits
  - (a) Rate 66.67%
  - (b) Maximum \$1,431.66
  - (c) Minimum \$ 286.33

**Notes:**

- (1) Provided by the Massachusetts Division of Unemployment Assistance
- (2), (3) Derived from (1), and MGL c.152, Section 34, as follows:
  - (2a), (3a) Maximum reimbursement rate.
  - (2b), (3b) (1).
  - (2c), (3c) 20% x (1).

Requests for reimbursements should be submitted at the close of each quarter of the calendar year. Requests submitted during the first calendar quarter of 2020 should be for reimbursements of monies paid during the last calendar quarter of 2019. Please note that, pursuant to §34B(c), reimbursements will be denied to any insurer that has paid supplemental benefits prior to 24 months from the recipient's date of injury.

**[\*If the claimant is receiving Social Security disability benefits the adjusted compensation should be capped at the point where one more dollar in such compensation would have the effect of reducing any Social Security disability benefits the claimant is receiving. All requests for reimbursement must be accompanied by a completed CR-28 Form corresponding to the period for which reimbursement is sought. In addition, all prior years' CR-28 Form for each claimant who's COLA the insurer is seeking reimbursement must be submitted in FY 2020 to provide that any capital COLA offsets were taken and that no COLA was improperly paid.]**

The schedule of adjusted attorney's fees is contained in **Table II**. Please note that the new rates apply only to cases involving injuries on or after December 24, 1991. For cases involving injuries before December 24, 1991, the fees remain as set out in §13A.

Note: If you wish to receive future Circular Letters electronically, please send an e-mail with the subject line "Please add to Circular Letter list" to the Department of Industrial Accidents at the following address: [Info2@dia.state.ma.us](mailto:Info2@dia.state.ma.us). Be sure you to include your name along with your current e-mail address.

Sincerely,

A handwritten signature in blue ink, appearing to read "Sheri Bowles". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Sheri Bowles  
Interim Director